

# Town of Hilton Head Island **Public Planning Committee Special Meeting** Thursday, September 19, 2019 at 9:00 a.m.

Benjamin M. Racusin Council Chambers

# **MEETING MINUTES**

Present from the Committee: Chairman David Ames, Tamara Becker, Bill Harkins, Glenn Stanford

Absent from the Committee: Tom Lennox

Present from Town Council: Mayor John McCann

**Present from Town Staff:** Shawn Colin, Director of Community Development; Anne Cyran, Senior Planner; Nicole Dixon, Development Review Administrator; Josh Gruber, Assistant Town Manager; Sally Krebs, Sustainable Practices Coordinator; Taylor Ladd, Senior Planner; Teri Lewis, Deputy Director of Community Development; Jayme Lopko, Senior Planner; Jennifer McEwen, Director of Cultural Affairs; Jennifer Ray, Deputy Director of Community Development; Teresa Haley, Senior Administrative Assistant

## 1. Call to Order

Chairman Ames called the meeting to order at 9:00 a.m.

2. Freedom of Information Act Compliance – Public notification of this meeting has been published, posted, and distributed in compliance with the South Carolina Freedom of Information Act and the Town of Hilton Head Island requirements.

### 3. Approval of Minutes

- a. Special Meeting August 19, 2019
- b. Regular Meeting August 22, 2019

Mr. Stanford moved to approve the minutes of the August 19, 2019 special meeting and August 22, 2019 regular meeting. Mr. Harkins seconded. The motion passed with a vote of 4-0-0.

### 4. Unfinished Business

**a.** Review of Sea Turtle Protection Ordinance Revisions

Chairman Ames indicated that there are some legal concerns with the proposed revisions that require further research. The Committee will not take action on this item today. Ms. Cyran presented the revisions for discussion purposes.

The Committee made comments and inquiries regarding: the differences between the existing ordinance and proposed revisions; whether exterior lighting of existing homes would need to be retrofitted versus renovations or new construction; and adding language to provide more options for homeowners.

Chairman Ames asked for public comments and the following were received: enforce the existing ordinance; lights out at 10:00 p.m.; concern for language related to illumination which cannot be enforced; the existing ordinance is more restrictive than the proposed revisions; and concern that real property buyers will purchase someplace else with less restrictions.

There was no action taken on this item.

**b.** Additional discussion related to Holes and Garden Shovels on the Beach Ordinance

Ms. Cyran presented the item. Staff recommends the Public Planning Committee forward the draft ordinance to Town Council with a recommendation of approval, with consideration and further recommendation on the items listed below. Staff requests the Committee consider and make further recommendations on the following additional changes to the proposed ordinance:

- 1. Remove the limit on the maximum width of holes on the beach.
- 2. Increase the maximum length of shovels permitted on the beach from 14 to 30 inches.
- 3. Specify that shovels permitted on the beach shall be made of wood and/or plastic.

The Committee made comments and inquiries regarding: clarification in the definition of personal property; the importance of enforcement, education, and signage; and opportunities for creativity and innovation.

Chairman Ames asked for public comments and the following were received: clarification on the size of the shovels being permitted; and a beach-themed story communicating how the beach and sea animals should be treated. The Committee thanked Staff and the public for their work on this ordinance.

Mr. Harkins moved to recommend the Public Planning Committee forward the draft ordinance to Town Council with a recommendation of approval, with the following additional changes to the proposed ordinance:

- 1. Remove the limit on the maximum width of holes on the beach.
- 2. Increase the maximum length of shovels permitted on the beach from 14 to 30 inches.
- 3. Specify that shovels permitted on the beach shall be made of wood and/or plastic.

Together with the additional comments pertaining to the importance of: enforcement, and communication and education to residents and visitors using graphics. Mr. Stanford seconded. The motion passed with a vote of 4-0-0.

- c. Additional discussion related to Specific Workforce Housing recommendations
  - i. Sliding scale for bonus density
  - ii. AMI (Area Median Income) targets
  - iii. Recommended funding level for a Workforce Housing program

Ms. Ray presented the item. The purpose of today's discussion is to gather the Committee's consensus of a sliding scale for bonus density. Specifics do not need to be decided today.

The Committee provided detail regarding expanded targets for AMI, and using a sliding scale for a bonus density program. The Committee indicated that increasing density is not the exclusive way to solve the issue. It is one component of several that needs to be implemented. There was discussion on the potential cost to the Town. There was general understanding among the Committee that funding is a necessary component to implement any program moving forward.

Chairman Ames asked for public comments and the following were received: policy needs funding; 60% AMI makes development more fiscally feasible; ask the Gullah Geeche Land & Cultural Preservation Task Force to provide examples of a sliding scale; consider lower percentage of AMI; translate AMI into annual income or hourly wage to better understand; ideas to circumvent costs to property owners to provide affordable housing; and the trust should be

local, not regional, due to the Island's unique issues.

#### 5. New Business – None

#### 6. Staff Updates

**a.** Tree removal for single-family subdivisions

*Mr.* Harkins exited the meeting at this time.

Ms. Dixon presented the update, including factors that contributed to tree removal in recently approved subdivisions. Staff made changes to internal processes to address certain issues. Staff identified some problematic sections in the LMO and recommends changes be made to help require and enforce certain issues. Staff will bring forward the changes through the LMO amendment process. The changes include: definitions or criteria for what is considered significant trees and significant stands of trees; the language in the buffer chart section should guide developers with minimum required buffer plantings; and less subjective language regarding tree protection in subdivisions.

The Committee made comments and inquiries regarding: support for the forthcoming changes by Staff; concern for density allowed in recently approved subdivisions; preservation of existing buffers and trees; concerns for buffer and setback reductions that can be allowed at staff discretion. Upon the conclusion of the discussion, Staff indicated the amendments are being worked on and will be forthcoming.

**b.** Zero lot line LMO provisions

Ms. Lewis presented the update. There are minimal provisions currently in the LMO regarding zero lot lines. The Committee made comments and inquiries regarding: additional information from Staff to clarify concerns related to zero lot lines.

c. LMO Amendment process

Ms. Lewis presented the update on the LMO Amendment process. The Committee made comments and inquiries regarding: expediting the process; putting the process to a timeline and make it available to the public on the Town's website; a proposed amendment should contain information pertaining to its origin, a statement of benefit to the community, and current status; illustrate on a map the impacted areas of the Island; and clearly define all responsibilities and parties in the process.

Chairman Ames asked for public comments and the following were received: concern for the LMO text amendment process; decide a priority list of amendments for staff to focus on and expedite the process; amend the LMO to allow the Town Council to originate an amendment; there are more complexities related to zero lot line issues; State law provides that the Planning Commission, not the Town Council, has authority to draft amendments to the LMO; and economics of single family development has changed over the last decade.

### 7. Adjournment

The meeting was adjourned at 11:10 a.m.

Submitted by: Teresa Haley, Secretary

Approved: October 29, 2019