

## Town of Hilton Head Island Board of Zoning Appeals Meeting Monday, April 25, 2022 – 2:30 p.m. AGENDA

This meeting will be conducted virtually and can be viewed on the <u>Town of Hilton Head Island</u> <u>Public Meetings Facebook Page</u>. A Facebook account is not required to access the meeting livestream.

#### 1. Call to Order

- 2. FOIA Compliance Public notification of this meeting has been published, posted, and distributed in compliance with the South Carolina Freedom of Information Act and the requirements of the Town of Hilton Head Island.
- 3. Roll Call
- 4. Welcome and Introduction to Board Procedures
- 5. Approval of Agenda

#### 6. Approval of Minutes

a. March 28, 2022 Meeting

#### 7. Appearance by Citizens

Citizens may submit written comments via the <u>Town's Open Town Hall Portal</u>. The portal will close at 4:30 p.m. on Friday, April 22, 2022. Comments submitted through the portal will be provided to the Board of Zoning Appeals and made part of the official record.

#### 8. Unfinished Business – None

#### 9. New Business

#### a. Public Hearing

<u>VAR-000620-2022</u> – Request from John Nicholas Crago for a variance from LMO Section 16-4-102.B.7.c, Use-Specific Conditions for Principal Uses, for proposed screened outside storage of bicycles in the Light Commercial (LC) District where outside storage of bicycles is not allowed. The property is located at 13 Executive Park Road and has a parcel number of R552 015 000 0087 0000. <u>POSTPONED</u>

#### 10. Board Business

**a.** Adoption of Amendments to the Rules of Procedure

#### 11. Staff Reports

- a. Status of Appeals to Circuit Court
- **b.** Status of LMO Amendments
- c. Waiver Report

#### 12. Adjournment

# Please note that a quorum of Town Council may result if four (4) or more of their members attend this meeting.



Town of Hilton Head Island

## **Board of Zoning Appeals Meeting**

March 28, 2022, at 2:30 p.m. Virtual Meeting

## MEETING MINUTES

**Present from the Board:** Chair Patsy Brison, Lisa Laudermilch, Charles Walczak, David Fingerhut, Peter Kristian, Robert Johnson

Absent from the Board: Vice Chair Anna Ponder (excused)

Present from Town Council: Tamara Becker, Glenn Stanford

**Present from Town Staff:** Nicole Dixon, Development Review Program Manager; Missy Luick, Senior Planner; Joheida Fister, Deputy Fire Chief-Administration/Fire Marshal; Teresa Haley, Community Development Coordinator

Others Present: Curtis Coltrane, Town Attorney

#### 1. Call to Order

Chair Brison called the meeting to order at 2:30 p.m.

- 2. FOIA Compliance Public notification of this meeting has been published, posted, and distributed in compliance with the South Carolina Freedom of Information Act and the requirements of the Town of Hilton Head Island.
- 3. Roll Call See as noted above.

#### 4. Welcome and Introduction to Board Procedures

Chair Brison welcomed all in attendance and introduced the Board's procedures for conducting the meeting.

#### 5. Approval of Agenda

Chair Brison asked for a motion to approve the agenda as presented. Mr. Kristian moved to approve. Mr. Fingerhut seconded. By way of roll call, the motion passed with a vote 6-0-0.

#### 6. Approval of Minutes

a. February 28, 2022, Meeting

Chair Brison asked for a motion to approve the minutes of the February 28, 2022, meeting. Mr. Kristian moved to approve the minutes. Ms. Laudermilch seconded. By way of roll call, the motion passed with a vote of 6-0-0.

#### 7. Appearance by Citizens

Public comments concerning agenda items were to be submitted electronically via the Open Town Hall HHI portal. Those comments have been distributed to the Board and made part of

the official record for this meeting. Citizens were provided the option to sign up for public comment participation during the meeting by phone. There were no requests.

#### 8. Unfinished Business – None

#### 9. New Business

#### a. Public Hearing

<u>VAR-000462-2022</u> – Request from Eva Monzon for a variance from LMO Section 16-5-103.E, Adjacent Use Buffer Requirements, to allow a driveway to encroach within the adjacent use buffer. The property is located at 12 Wiley Road and has a parcel number of R510 005 000 016K 0000. *Presented by Missy Luick* 

Chair Brison opened the Public Hearing at 2:38 p.m.

Ms. Luick presented the application as described in the Staff Report. She explained the variance criteria in detail and stated Staff recommends the Board of Zoning Appeals approve the application based on the Findings of Fact and Conclusions of Law contained in the Staff Report with the following conditions:

- 1. The vehicular driveway should be 20 feet wide and shall only lessen in width of no less than 14 feet wide within the vicinity of the existing home.
- 2. A Small Residential Development Plan Review is required for this project in which landscaped buffers will be required.
- 3. Landscape buffer mitigation will be required to offset the area of buffer within the driveway encroachment.

The Board made comments and inquiries regarding: inquiry and confirmation regarding support from Fire Rescue regarding the application; confirmation the variance request pertains to the driveway only; inquiry regarding alternate emergency access to the property; clarification that Lot 6b has a separate driveway access; confirmation that as part of the Small Residential Development Plan Review, Stormwater Engineering will review plans and provide input regarding run-off and erosion; inquiry regarding the landscaping in the buffers and confirmation it will include the buffer between the proposed site for the mobile home and the adjacent fence; clarification regarding location of the mobile home on the site; confirmation the existing garage could remain on the site if all requirements are met; and confirmation the mobile home will meet the elevation requirements.

Following the Staff presentation and questions by the Board, Chair Brison asked the applicant to make a presentation. Eva Monzon explained she is placing the mobile home on her property due to her daughter's displacement from Rollers Trailer Park. Ms. Monzon noted the property size is sufficient for placement of the mobile home and will meet all requirements regarding setbacks. She explained she needed the variance to complete the application process.

The Board made comments and inquiries regarding: confirmation as to the size of the home and clarification concerning the size of the driveway.

Chair Brison asked for Staff rebuttal. Ms. Luick stated that during the Small Residential Development Plan Review, staff will make sure the existing driveway meets the requirements with the exception of the vicinity of the home. Chair Brison asked for applicant rebuttal and there was none.

Chair Brison asked for public comment and there was none.

Chair Brison incorporated all the evidence, including the staff report, application, documents, and testimony provided during the hearing into the record. Chair Brison closed the public hearing at 3:12 p.m.

The Board made final comments and inquiries regarding support for the application. Upon the conclusion of the discussion, Chair Brison asked for a motion on the application.

Mr. Walczak moved to approve the application based on those Findings of Facts and Conclusions of Law contained in the Staff Report with the following conditions.

- 1. The vehicular driveway should be 20 feet wide and shall only lessen in width of no less than 14 feet wide within the vicinity of the existing home.
- 2. A Small Residential Development Plan Review is required for this project in which landscaped buffers will be required.
- 3. Landscape buffer mitigation will be required to offset the area of buffer within the driveway encroachment.

Ms. Laudermilch seconded. By way of roll call, the motion passed with a vote of 6-0-0.

#### 10. Board Business

**a.** Review of Amendments to the Rules of Procedure

Ms. Luick reviewed the Board recommended changes to the Rules, as well as minor clerical changes. She referenced the Amendments Section, Article 3, Section 2, noting there is an existing requirement the Board would need to receive the proposed amendments at least seven (7) days in advance of the meeting before any action could be taken. She suggested the language be amended to state the proposed amendments are published in the meeting packet, as opposed to a specific number of days. She added if the Board does choose to change the requirements, they would review them in April with a final vote in May. It was the consensus of the Board to move the amendments forward as-is to the meeting in April for a final vote.

#### **b.** Status of LMO Amendments

Nicole Dixon confirmed the items regarding the definition of a nano brewery and the outdoor bike storage issue, which are of concern to the Board, are on the list of upcoming proposed amendments. She stated staff has met with the on-call code writer and reviewed the list and are waiting for draft language concerning the items. She said she will update the Board at the next meeting.

Ms. Dixon reported that one of the items on the list has to do with staff waivers. She acknowledged there was concern from the Board regarding the number of waivers issued and it was shared with the Planning Commission and Town Council. Ms. Dixon informed the Board staff has been directed that waiver options in the LMO should be removed with the exception of non-conformance waivers. She noted variance options will be reviewed for possible changes to address the removal of waivers. Ms. Dixon reviewed the process for the draft LMO amendments and stated she would update the Board with further information at the April meeting.

#### 11. Staff Reports

#### **a.** Status of Appeals to Circuit Court

Curtis Coltrane reported there has not been a ruling on the *Bradley Circle Vacation Partners* appeal. He hopes to see a ruling within the next thirty days. He added that the *Sandcastles by* 

*the Sea* appeal is still pending, but they are in the process of circulating a proposed settlement agreement based on terms that the Town and the owners have discussed. Mr. Coltrane stated there are hopes the proposed agreement will come before Town Council at the April 19, 2022, meeting.

**b.** Waiver Report

Chair Brison noted the report was included in the agenda packet and invited Board members to ask questions. There were none.

#### 12. Adjournment

With no other business before the Board, Mr. Kristian moved for adjournment. Mr. Fingerhut seconded. By way of roll call, the motion passed with a vote of 6-0-0. The meeting was adjourned at 3:37 p.m.

Submitted by: Vicki Pfannenschmidt, Secretary

Approved: [DATE]



# TOWN OF HILTON HEAD ISLAND

Community Development Memo

TO:	Board of Zoning Appeals
FROM:	Missy Luick, Principal Planner
CC:	Shawn Colin, Assistant Town Manager – Community Development
DATE:	April 13, 2022
SUBJECT:	Consideration of Board of Zoning Appeals Rules of Procedure Amendment

#### **Recommendation:**

Staff recommends that the BZA consider the proposed amendments to the Rules of Procedure.

#### Summary:

The Board reviewed an updated Rules of Procedure Proposed Amendment at their March 28, 2022, meeting. There were no changes made to the proposed Rules of Procedure Amendment; therefore, the Rules of Procedure Amendment is before the board for possible action.

#### **Background:**

Staff has had communications with the BZA Board Chair regarding possible amendments to the BZA Rules of Procedure. The board discussed possible amendments to the Rules of Procedure at the March 22, 2021, meeting. Since then, staff has made monthly reports to the BZA regarding the Rules of Procedure amendment progress. Draft Rules of Procedure Amendments were reviewed at the February 28, 2022, and March 28, 2022 BZA meetings.

Attachment: BZA Rules of Procedure Proposed Amendment

### Board of Zoning Appeals Rules of Procedure Town of Hilton Head Island <u>Proposed Amendment</u>

#### CONTENTS

	Page
Article I: <u>Powers and Responsibilities</u>	4
Article II: <u>Authority</u>	
Section 1. Authority.	4
Section 2. Territorial Jurisdiction.	4
Article III: <u>Rules of Procedure</u>	
Section 1. Rules of Procedure.	4
Section 2. Amendment.	5
Article IV: Board Organization and Duties	
Section 1. Membership.	5
A. Number and Qualifications.	
B. Length of Terms.	
C. Board Year	
D. Term Limits.	
$\underline{\mathbf{D}} \underline{\mathbf{E}}$ . Attendance/Absences.	
$\pm \underline{F}$ . Removal.	
$F \underline{G}$ . Education.	
Section 2. Election of Officers.	6
A. Chair <del>man</del> – Term and Duties.	
B. Vice-Chairman.	
Section 3. Secretary – Appointment and Duties. 7	
Section 4. Staff Board Coordinator.	8

Article V: <u>Meetings and Quorum</u>	
Section 1. Regular and Special Meetings.	8
A. Meeting Schedule.	
B. Regular Meetings.	
C. Special Meetings.	
D. Virtual Meetings.	
<u>E.</u> Cancellation of Meetings.	
Section 2. Quorum.	9
Section 3. Conflict of Interest.	9
Article VI: Meeting Administration, Public Comment, Notices, Fees,	
Voting Supplemental Submissions/Briefs	
Section 1. Media Notices.	10
Section 2. Agenda [Order of Business].	10
Section 3. Minutes.	10
A. Meetings.	
B. Minimum Contents of Minutes.	
C. Lack of Quorum	
Section 4. Public Comment.	11
Section 5. Submission Deadline for Regular Meetings.	11
Section 6. Meeting Protocol.	11
Section 7. Filing of Application, Fees and Notice.	12
Section 8. Motions and Final Decisions.	12
Section 9. Voting.	12
A. General.	
Section 10. Supplemental Submissions/Briefs.	12
Section 11. Communication Among Board Members or With an	13
Outside Party.	

Article VII: <u>Procedures for Hearing an Application for a Variance</u>	
Section 1. Presentation of the Town Staff and Applicant.	13
Section 2. Public Comment.	14
Section 3. Vote on Application for Variance.	14

2

Article VIII: Procedures for Hearing an Application for Special Exception	
Section 1. Presentation of the Town Staff and Applicant.	15
Section 2. Public Comment.	15
Section 3. Vote on Application for Special Exception.	15
Article IX: <u>Procedures for Hearing an Appeal</u>	
Section 1. Jurisdiction.	16
Section 2. Presentation of the Appellant, Town Staff and Interested	16
Parties.	
Section 3. Vote on the Appeal.	17
Article X: <u>Procedures for a Remand</u>	
Section 1. Remand.	18
Article XI: <u>Motions</u>	
Section 1. Motion for a Reconsideration <u>Rehearing</u> .	18
Section 2. Motion to Dismiss	19
Section 3. Motion for Postponement	19
Section 4. Motion for Withdrawal of Application	19
Article XII: <u>Miscellaneous</u>	
Section 1. Executive Session	20
Section 2. Recess	20
<u>Attachments for Reference</u>	
	<u>     22</u>
Types of Votes	<del></del>

#### Article I <u>Purpose and Responsibilities</u>

The Board of Zoning Appeals exists to provide final administrative decisions for the Town of Hilton Head Island to enforce the zoning ordinance in accordance with State law, subject to an appeal to circuit court by an appropriate interested party. Its main responsibilities include hearing and deciding: (a) appeals from administrative decisions of the Land Management Ordinance (LMO) Administrator Official and from Planning Commission actions on certain traffic analysis plans; (b) applications for variances from LMO requirements; and (c) applications to permit uses by special exception. The powers of the Board of Zoning Appeals also include remanding a matter to an administrative official if the record is deemed insufficient, issuing subpoenas for witness appearances, and certifying contempt to the circuit court. In exercising these powers, the Board of Zoning Appeals may, in conformity with State law and the LMO, reverse or affirm, wholly or in part, or may modify the order, requirements, decision, or determination of the LMO Official an Administrator, and to that end, has all the powers of the officer from whom the appeal is taken and may issue or direct the issuance of a permit. All final decisions and orders of the Board must be in writing and be permanently filed in the office of the Board as a public record.

#### Article II <u>Authority</u>

#### Section 1. Authority.

The Town of Hilton Head Island Board of Zoning Appeals is established by Appendix A-3 of the Land Management Ordinance (LMO) of the Town of Hilton Head Island pursuant to the authority of Section S.C. Code Ann. § 6-29-780, *et seq.* (Supp. 2021, As Amended), of the Code of Laws of South Carolina, and hereinafter shall be referred to as the "Board."

#### Section 2. Territorial Jurisdiction.

Pursuant to Appendix A-3.E of the LMO, the Board shall have jurisdiction over all the lands within the Town. This jurisdiction may be expanded by the Town Council by ordinance and/or by intergovernmental agreement, in accordance with Section S.C. Code § 6-29-330 (Supp. 2021, As Amended) of the Code of Laws of South Carolina.

#### Article III <u>Rules of Procedure</u>

#### Section 1. Rules of Procedure.

These *Rules of Procedure* are adopted by the Board to carry out its powers and responsibilities under S.C. Code <u>Ann. §§</u> 6-29-780, 6-29-790, 6-29-800, and 6-29-810 (Supp. 2021, As Amended) and Appendix A-3 of the LMO. A portion or section of the *Rules of Procedure* may be suspended by majority vote of the Board to meet particular circumstances. If there is a situation where these *Rules of Procedure* do not specifically apply, then the most recent edition of *Robert's Rules of Order* shall

govern the conduct of meetings. An informational chart summarizing types of motions and votes in Robert's Rules of Order is attached. Section 2. Amendment.

These <u>rules</u> <u>Rules of Procedure</u> may be amended at any <u>Regular Meeting or Special Meeting of the board</u> by majority vote of the members of the board at least seven days after the written amendment is delivered to all members time by an affirmative vote of a majority of the members of the Board; provided however, that such amendment(s) shall have first been presented to the entire Board, in writing, at a Regular or Special Meeting preceding the Regular or Special Meeting at which the vote is taken.

#### Article IV Board Organization and Duties

#### Section 1. Membership.

- **A. Number and Qualifications.** The Board shall consist of seven members appointed by the Town Council. To the extent practicable, the appointed members may include at least one attorney and one design professional (either a registered architect or a registered landscape architect). None of the members shall hold an elected public office or position with the Town of Hilton Head Island or Beaufort County, South Carolina.
- **B. Length of Terms.** Members of the Board shall be appointed annually for three-year terms effective each July 1, with all such terms ending on June 30 of the applicable year, unless a member is appointed to fill a vacancy. Vacancies shall be filled by the Town Council by appointments for the balance of any unexpired terms.

#### C. Board Year. A Board year is July 1 through June 30.

- **CD. Term Limits.** No member may serve more than two successive terms, except for extraordinary circumstances where Council believes it to be in the best interest of the community to have a continuation for a specific period of a particular member of the Board. This limitation shall not prevent any person from being appointed to the Board after an absence of one year. Service for a partial term of less than  $1\frac{1}{2}$  years shall not constitute a term of service for the purpose of these term limits.
- **DE**. Attendance/Absences. Board members are expected to attend all Board meetings. Each member of the Board who has prior knowledge that they will not be able to attend a scheduled Regular Meeting of the board shall notify the Secretary no later than 4:30pm the business day before the meeting. In the case of an emergency, a member shall give the earliest possible notification. The Secretary or Staff shall notify the Chairman in the event that the projected absence(s) will produce a lack of a quorum.
- **EF. Removal.** Three (3) absences at Regular or Special Meetings of the Board during one Board year (July 1 through June 30) shall be cause for recommendation by the Chairman to the Town Council to reconsider the appointment of that member. Attendance records may be reviewed

annually by the Board in executive session during the 9<sup>th</sup> month of each Board year.

**FG. Education**. The Code of South Carolina S.C. Code Ann. § 6-29-1340 (Supp. 2021, As Amended) requires a six (6) hour Orientation Program and a three (3) hour/year Continuing Education Program per year for each Board member. Board members shall complete the orientation training and continuing education and submit the required forms to the Secretary no later than June 1 each year.

#### Section 2. Election of Officers.

The officers of the Board shall be a Chairman and a Vice-Chairman for serving one-board year terms beginning on the first meeting in July. They are elected annually by the Board members at the beginning of each Board year no later than at the last meeting in July. Neither of these two positions shall be filled by a member beginning his or her first year of service as a Board member. Members that leave the Board and are re-appointed after a period of no more than three years may be elected to an officer position in his or her first year of service. Nominations for the Chairman and Vice-Chairman shall be made from the floor at the meeting.

A majority vote is normally required to elect to office. If no one in an election receives a majority vote, the vote must be repeated until one of them does get a majority.

- A. Chairman Term and Duties. The term shall be for one year. At the end <u>beginning</u> of each Board year, the Chairman may be re-elected subject to his/her appointment term. The Chairman shall have the following duties:
  - 1. In consultation with the Staff Board Coordinator, delegate the Secretary to prepare agendas for all meetings;
  - 2. Conduct all meetings and hearings of the Board, meaning that the Chairman
    - i. Is responsible for maintaining order.
    - ii. Should begin the meeting promptly at the scheduled hour if a quorum is present.
    - iii. Should have a well prepared agenda and abide by it.
    - iv. Should be familiar with the procedural rules of the board.
    - v. Keeps the board working together by explaining procedure clearly and communicating the next business in order.
    - vi. Should "assign" the floor by recognizing those members who wish to speak by calling them by name. No other member may interrupt or call out remarks without being out of order. Private discussion between members while another has the floor is out of order and disruptive members should be reminded of this rule.
    - vii. Should impartially call on members wishing to speak and should give members on both sides of an issue an opportunity to speak.
    - viii. Should remain calm and objective, keeping the meeting moving.
    - ix. Should always confirm that all members understand the motion and that the Secretary has fully recorded the motion.
    - x. Should open debate by saying "Is there any discussion?" The Chairman *must* open all debatable questions to debate.

- xi. Should recognize members who wish to speak by stating their names.
- xii. Should be a voting member and vote on all cases before the Board. If the Chairman wishes to make a motion, he/she should pass the gavel to the Vice-Chairman for conducting the meeting.
- xiii. Should request that a motion with grounds (facts and conclusions) be made by any member. If necessary, may assist the member in formulating the motion. (Complex motions may be brought to the meeting pre-written.)
- xiv. Should request any member to second the motion.
- xv. If a motion fails to get a second, should state, "Since there is no second, the motion is not before the Board."
- xvi. If seconded, should ask the members if there is any discussion of the motion.
- xvii. Should not allow irrelevant discussion.
- xviii. At the conclusion of any discussion of a seconded motion, should put the question to a vote by requesting the Secretary to call the role.
- xix. Should announce the result of the vote.
- xx. At the conclusion, should adjourn the meeting without motion "If there is no further business and there is no objection, the meeting will be adjourned. There being no objection, the meeting is adjourned."
- 3. Act as spokesperson for the Board;
- 4. Sign documents for the Board. Note, final decisions are signed by the moving member, the Chairman, and the seconding member;
- 5. Act or designate a Board member to act as liaison with other governmental agencies and Town boards;
- 6. Assign or delegate tasks to other Board members as may be necessary to perform the Board's functions;
- 7. Transmit reports and recommendations to Town Council;
- 8. Ensure that all business is conducted in accordance with the <u>S.C. Code Ann. § 6-29-790 (Supp.</u> 2021, As Amended) <u>SC Code</u>, the LMO, and these Rules of Procedure;
- 9. Cancel a scheduled Board meeting if there are no agenda items; and
- 10. Perform other duties approved by the Board.

**B. Vice-Chairman.** A Vice-Chairman shall be elected by the Board from among the members in the same manner and for the same term as the Chairman. The Vice-Chairman shall serve as Acting Chairman in the absence of the Chairman, and, at such time, the Vice-Chairman shall have the same powers and duties as the Chairman. The Vice-Chairman shall succeed the Chairman, if the office is vacated before the term has expired, to serve the remainder of the unexpired term of the Chairman. A new Vice-Chairman shall be elected at the next regular meeting of the Board. In the absence of both the Chairman, an acting Chairman-shall be elected by the members present at a meeting of the Board.

#### Section 3. Secretary—Appointment and Duties.

During the July meeting of each year With the advice and consent of the Town's Assistant Town Manager - Community Development, at the beginning of the board year, the Board shall annually appoint or reappoint a member of the Town's Community Development Department staff shall be appointed by the Board to independently act as the Secretary of the Board. The Secretary will not be eligible to vote or to otherwise participate or deliberate in the proceedings of the Board. The Secretary shall:

- 1. Publish and post notices of all meetings of the Board;
- 2. As delegated by the Chairman, prepare meeting agendas;
- 3. Distribute to each Board member in advance of each meeting--the agenda, prior meeting draft minutes for approval, and all written submissions by staff and applicants on each agenda item, and other relevant materials;
- 4. Record the proceedings of meetings on audio tape and prepare written minutes of meetings for approval by the Board at its next regular meeting, recording in the written minutes the attendance of members at each meeting, the attendance of Council members, the attendance of staff, and a detailed summary of all discussions during each meeting;
- 5. Maintain the Board's notices, correspondence, reports and forms as public records for a period of time consistent with the records retention schedule of the Town of Hilton Head Island;
- 6. Assist in the preparation and forwarding of all reports and recommendations of the Board; and
- 7. Maintain each final decision of the Board as a permanent record as required by the <u>S.C. Code</u> <u>Ann. § 6-29-790 (Supp. 2021, As Amended) SC Code</u>.

#### Section 4. Staff Board Coordinator.

The Community Development Director shall appoint a member of Staff to assist the Chairman and the Secretary in Board coordination, including:

- 1. Ensuring all postponed agenda items are rescheduled;
- 2. Ensuring public notices are accurately written for publication;
- 3. Ensuring the minutes accurately reflect the actions taken in the meeting;
- 4. Coordinating with pertinent staff on submittal of agenda items to the Secretary for distribution to the Board;
- 5. Scheduling mandatory training sessions for the Board;
- 6. Ensuring the Board's Rules of Procedure remain updated;
- 7. Attending all Board meetings and resolving any questions or requests by the Board; and
- 8. Assisting the Secretary in the efficient running of the public meetings.

#### Article V Meetings and Quorum

#### Section 1. Regular and Special Meetings.

**A.** Meeting Schedule. An annual schedule of regular meetings and work sessions of the Board shall be adopted, published and posted at the Town Government Center in late Fall of each year for the next calendar year. Unless rescheduled by a vote of the Board, meetings shall be held at the time and place stated in notices. Meetings shall be open to the public.

- B. Regular Meetings. Regular Meetings of the Board shall be held on the fourth Monday of each month or such other date as determined by the Chairman or with input from Staff. Notification of all Applications for Appeal, Variance and Special Exception scheduled and any other matters for consideration at each regular meeting of the Board will be in accord with the public notice requirements of the SC Code S.C. Code Ann. § 6-29-790 (Supp. 2021, As Amended) and S.C. Code Ann. § 30-4-10 et seq. (Supp. 2021, As Amended) as implemented by the Town's LMO.
- C. Special Meetings. Special Meetings of the board may be called at any time by the Chairman or requested by the Staff. At least forty eight (48) hours public notice shall be provided for any Special Meeting of the board including the time, place and particular agenda item(s) scheduled for consideration consistent with the notice requirements of the SC Code S.C. Code Ann. § 6-29-790 (Supp. 2021, As Amended) and S.C. Code Ann. § 30-4-10 *et seq.* (Supp. 2021, As Amended) as implemented by the Town's LMO.
- **D.** <u>Virtual Meetings.</u> Meetings of the Board can be conducted virtually under the authority of, and procedure described in Town Code: § 2-5-10, *et seq. Municipal Code of the Town of Hilton Head* <u>Island, South Carolina (1983, As Amended).</u>
- **D.E.** Cancellation of Meetings. Whenever there is no business scheduled for any Regular or Special Meeting of the Board, the Chairman or Staff may cancel such Regular Meeting by giving notice to all members of the Board, as well as the public, no less than twenty-four (24) hours prior, whenever possible, to the time set for any such Regular Meeting.

#### Section 2. Quorum.

A majority of the Board shall constitute a quorum for the conduct of business. The Secretary will notify the Chair<del>man</del> in the event projected absences will result in the lack of a quorum. If a quorum is established, then a member leaves, the quorum is no longer present. In the absence of a quorum, no further business requiring a vote shall be transacted and any such business shall be postponed to the next meeting.

#### Section 3. Conflict of Interest

At a minimum, South Carolina law regarding conflicts of interest [S. C. Code Ann. § 8-13-10, *et seq.*; (Supp. 19942021, As Amended)] shall control Board members' actions. In addition, any member of the Board who believes that he or she has or may have a conflict of interest of any nature on any matter before the Board shall, prior to the case at the Regular or Special Meeting at which such matter may be heard or considered by the Board:

- 1. Prepare a written Potential Conflict of Interest Form describing the matter requiring action or decisions and the nature of his/her potential conflict of interest with respect to the action or decision;
- 2. File the Potential Conflict of Interest Form with the Secretary; and,

3. Provide a copy of the Potential Conflict of Interest Form to the Chairman.

Upon receipt of a Potential Conflict of Interest Form from any member of the Board, as required in section II (J)(A), *supra*., the Chair<del>man</del> shall cause the Potential Conflict of Interest form to be recorded in the minutes and shall require that the member filing such Potential Conflict of Interest Form be excused from any votes, deliberations, and any other actions on the matter on which the potential conflict of interest exists.

Any Board member so disqualified shall leave the dais while the disqualifying matter is being considered and refrain from deliberating or voting on the question.

#### Article VI <u>Meeting Administration, Public Comment,</u> <u>Notices, Fees, Voting Supplemental Submissions/Briefs</u>

#### Section 1. Media Notices.

The Secretary shall give the notice required by statute or ordinance for all meetings of the Board as per Section 16-2-102.E of the LMO. All Board meetings shall be open to the public and all requirements of the South Carolina Freedom of Information Act [S. C. Code Ann. § 30-4-10, *et seq.* (Supp. 2021, As Amended1994)] shall be complied with in the conduct of meetings.

#### Section 2. Agenda (Order of Business)

A written agenda shall be furnished by the Secretary to each member of the Board and media. An agenda may be changed at the related meeting by a majority vote of the members present. Public Hearing items should be so noted with each pertinent item. Generally, the agenda should contain:

- 1. Call to Order;
- 2. Roll Call;
- 3. Freedom of Information Act Compliance;
- 4. Use of Cellular Telephones or Other Electronic Sound Emitting Devices Prohibited;
- 5. Review of Meeting Protocol as described within, including Citizen Participation;
- 6. Approval of Agenda;
- 7. Approval of Minutes of Previous Meeting
- 8. Old Business;
- 9. New Business;
- 10. Board Business;
- 11. Staff Reports;
- 12. Adjournment.

#### Section 3. Minutes.

A. Meetings. <u>Minutes Conduct</u> of meetings is governed by the <u>Code of South Carolina S.C. Code</u> <u>Ann §§ (</u>30-4-70 through 30-4-90 (<u>Supp. 2021</u>, <u>As Amended</u>). Minutes of each Board meeting shall be recorded by the Secretary and approved at the next available meeting after their preparation. Final approved Minutes shall be available on microfilm for previous years, and may be posted on the Town's Web site for public information.

#### B. Minimum Contents of Minutes.

- 1. Kind of meeting (regular or special).
- 2. Name of the organization.
- 3. Date and place of the meeting.
- 4. Presence of the Chairman and Secretary or the names of substitutes.
- 5. Presence of a quorum.
- 6. Names of all Board members, Council members, and Staff.
- 7. Time the meeting was called to order.
- 8. Whether the minutes of the previous meeting were approved or corrected.
- 9. All adopted and defeated motions and grounds (facts and conclusions). Withdrawn motions need not be recorded.
- 10. Name of the maker of the motion and the seconding member.
- 11. Summary of all presentations and discussions.
- 12. Motions, including proposed findings and conclusions, must be recorded verbatim.
- 13. Record the vote of each member upon each question, or, if absent or failing to vote, indicating that fact.
- 14. The adjournment and the time of adjournment.
- **E.** <u>C.</u> Lack of Quorum. If there is lack of a quorum of the Board, minutes may be recorded but shall include a statement in the header of each page indicating that a quorum was not present and the minutes are not official. Such minutes shall not be approved by the Board at a later meeting. (There are different quorums, depending on the agenda item.)

#### Section 4. Public Comment.

In the case of a Variance or Special Exception application, at the conclusion of presentations by Staff and the Applicant, the Chair<del>man</del> will open the public hearing. The Chair<del>man</del> may set a time limit for all public comments and may determine the order of the comments. The Chair<del>man</del> will recognize citizens to comment and request that they sign up to speak at the podium. Each person will have the opportunity to speak for three (3) minutes. At the conclusion of the public comment, the Chair<del>man</del> will close the public hearing. Staff and/or the Applicant may request that the Chair<del>man</del> allow additional clarification after the public comments. Public comment is not permitted in a case involving an appeal from an Administrator LMO Official decision.

#### Section 5. Submission Deadline for Regular Meetings.

The deadline for the filing of a complete Application with narrative for Variance or Special Exception or Request for Appeal shall be thirty (30) calendar days prior to any Regular Meeting of the Board. Any

submission or brief containing any citation to an opinion of a court must include a complete copy of the cited opinion.

#### Section 6. Meeting Protocol.

The Chairman will review the protocol at the start of each meeting. The meeting protocol includes further information about the following: speaker sign-up sheet, length of time for speakers, the order of presentation, and the opening and closing of a public hearing. The speaker sign-up sheet will be placed at the podium for speakers to sign when they come up to speak.

#### Section 7. Filing of Application, Fees and Notice.

All Applications and Appeals scheduled for review by the Board shall be filed by the interested property owner(s) or by a property owner aggrieved by an Administrator's LMO Official's decision, or by a representative with a written certification of authority by such property owner. All Applications and Appeals shall satisfy all fees and notice requirements in accord with the provisions outlined in the LMO. In any case where the owner of record of the real property affected by any Application for Special Exception or Application for Variance, or his/her certified representative, is not the Applicant, the Applicant shall serve notice of the Application to the contiguous owner(s) of record within the time frames and as described in the LMO. Such notice shall include the time and place of the Board meeting at which the Application shall be heard.

#### Section 8. Motions and Final Decisions.

A Motion by a Board member is the procedure leading to a final decision by the Board when the Motion is seconded by another Board member and adopted by a vote of a quorum of the Board. A Motion is to be made to describe the proposed decision with findings and conclusions to support the Motion. If the Motion is seconded and adopted by the Board, the final decision, contained in a Notice of Action, must be in writing and be permanently filed in the office of the Board as a public record. The final decision must include findings and conclusions and be delivered to parties of interest by certified mail.

#### Section 9. Voting.

- 1. A Board member must be present at the beginning of each case to be permitted to discuss and vote on the case. If a Board member that was absent at the beginning of the hearing establishes requisite knowledge of the case, the member may be permitted to discuss and vote on the case by a majority vote of the Board.
- 2. All members of the Board, including the Chairman, shall be voting members, and shall be entitled to vote on any issue before the Board unless disqualified by law.
- 3. For Appeals from Administrator's <u>LMO Official's</u> decision, a majority vote of the entire Board shall be necessary, thus requiring at least 4 affirmative votes to pass a motion.
- 4. A simple majority of a quorum shall be required to conduct all other Board business including a decision on an Application for Variance or Special Exception.

#### Section 10. Supplemental Submissions/Briefs.

Any supplemental written submission or legal brief must be delivered [One (1) hard copy or one (1) copy sent via e-mail] to the Secretary of the Board no later than 8:00am four business days before the public meeting day in order for the Secretary to distribute such submission to each Board member by the close of business that day. Town Staff, or the opposing party, has two business days after receipt of the supplemental submission to respond in writing. This excludes any business days when the Town is closed. The Board reserves the right to require or permit later written submissions or briefs and/or proposed findings of fact and conclusions of law to be submitted by the Appellant, Applicant for Variance or Special Exception, or Town Staff. Any submission or brief containing any citation to an opinion of a court must include a complete copy of the cited opinion. Any written or oral information sent directly to any Board member shall be disregarded and promptly turned over to the Chairman through the Secretary of the Board.

#### Section 11. Communication Among Board Members or With an Outside Party.

- A. There shall be no communication in writing, orally, or by e-mail by any Board member with any other Board member or any outside party regarding the substance of any matter before the Board that is or may be brought to a vote other than during a public meeting.
- B. Once a decision has been rendered by the BZA, there shall be no further discussions by any Board member with staff, applicants or their attorneys or representatives. Any such communications regarding a decision should be made to the Town Attorney.
- C. Communication with staff or outside parties to communicate procedural matters or general positions or opinions of the BZA will be at the discretion of the Chair<del>man</del> or by an affirmative vote of the majority of the Board members. The Chair<del>man</del> or his designee will be responsible for all such written/verbal communications with anyone other than the remainder of the Board members and Staff.
- D. Board members should refrain from discussing an upcoming agenda item with the Applicant, his Attorney, or his Agent, either through written or verbal communication. Board members should refrain from discussing an upcoming agenda item with Staff either through written or verbal communication, except to clarify facts or request additional information. All discussion of the item should take place in the public meeting. This is to avoid the appearance of improper ex parte communications.

#### Article VII <u>Procedures for Hearing an Application for a Variance</u>

The following procedures shall be applicable in the presentation of a Request for a Variance.

#### Section 1. Presentation of the Town Staff and Applicant.

1. Staff shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that the Staff believes support the position of Staff with respect to the Application for a Variance. During the presentation by Staff, members of the Board of Zoning Appeals

may ask such questions as they deem appropriate. At the discretion of the Chairman, Staff's time may be extended if the Staff is unable to complete the presentation due to questioning from the Board of Zoning Appeals.

- 2. The Applicant shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that the Applicant believes supports the Application for a Variance. During the presentation by the Applicant, members of the Board of Zoning Appeals may ask such questions as they deem appropriate. At the discretion of the Chairman, the Applicant's time may be extended if the Applicant is unable to complete the presentation due to questioning from the Board of Zoning Appeals.
- 3. The Staff shall have a maximum of five (5) minutes to present any desired rebuttal.
- 4. Following the presentation, the Board of Zoning Appeals may ask such additional questions of the Applicant or Staff as the members deem appropriate.
- 5. The Board may subpoena witnesses and in the case of contempt may certify such fact to the Circuit Court having jurisdiction over such matters.
- 6. <u>Any person who presents evidence shall be administered the following oath by the chair, "Do you swear or affirm the testimony you are about to give shall be the truth and nothing but the truth?" Once the affiant answers in the affirmative, they may present testimony. Oaths may be given collectively at the onset of hearings to all prospective witnesses.</u>

#### Section 2. Public Comment.

- 1. The Chair will call on interested citizens and request that they come to the podium, state their name for the record and place their name on the sign up signup sheet. Each person will have the opportunity to speak for three (3) minutes. Alternatively, should the meeting be conducted entirely or in part remotely, the Chair shall follow the same procedure, minus the podium and the signup sheet.
- 2. The Applicant and/or Town Staff shall clarify any information presented by the public before the Board makes a motion.

#### Section 3. Vote on Application for Variance.

- 1. Following the presentation by all parties as set forth above, the Board, upon a Motion duly made and seconded, shall vote on the Application for Variance.
- 2. The Motion shall contain, at a minimum, a finding of those facts which the member making the Motion deems material to the decision and appropriate references to the relevant criteria of the LMO.
- 3. Pursuant to the provisions of the LMO the Board shall approve the Application for Variance, approve the Application for Variance with conditions or modifications; or, deny the Application for Variance.
- 4. Following the vote, the Staff shall prepare a written Notice of Action. The written notice of action shall include decision of the Board as well as the findings of fact and conclusions of law adopted by the Board with respect to the Application for Variance.
- 5. The Notice of Action shall be mailed by certified letter to the Applicant and record owner of the real property affected by the Application for Variance, if different from that of the Applicant.

- 6. The decision of the board shall be deemed final and applicable upon mailing of the Notice of Action.
- 7. The certificate of mailing shall be made a part of the board's file on the Application for Variance.

#### Article VIII Procedures for Hearing an Application for Special Exception

The following procedures shall be applicable in the presentation of an Application for Special Exception:

#### Section 1. Presentation of the Town Staff and Applicant.

- 1. Staff shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that the Staff believes support the position of Staff with respect to the Application for a Special Exception. During the presentation by Staff, members of the Board of Zoning Appeals may ask such questions as they deem appropriate. At the discretion of the Chairman, Staff's time may be extended if the Staff is unable to complete the presentation due to questioning from the Board of Zoning Appeals.
- 2. The Applicant shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that the Applicant believes supports the Application for a Special Exception. During the presentation by the Applicant, members of the Board of Zoning Appeals may ask such questions as they deem appropriate. At the discretion of the Chairman, the Applicant's time may be extended if the Applicant is unable to complete the presentation due to questioning from the Board of Zoning Appeals.
- 3. The Staff shall have a maximum of five (5) minutes to present any desired rebuttal.
- 4. Following the presentation, the Board of Zoning Appeals may ask such additional questions of the Applicant or the Staff as the members deem appropriate.
- 5. The Board may subpoena witnesses and in the case of contempt may certify such fact to the Circuit Court having jurisdiction over such matters.
- 6. <u>Any person who presents evidence shall be administered the following oath by the chair, "Do</u> you swear or affirm the testimony you are about to give shall be the truth and nothing but the truth?" Once the affiant answers in the affirmative, they may present testimony. Oaths may be given collectively at the onset of hearings to all prospective witnesses.

#### Section 2. Public Comment.

- 1. The Chair will call on interested citizens and request that they come to the podium, state their name for the record and place their name on the sign up signup sheet. Each person will have the opportunity to speak for three (3) minutes. <u>Alternatively, should the meeting be conducted entirely or in part remotely, the Chair shall follow the same procedure, minus the podium and the signup sheet.</u>
- 2. The Applicant and/or Town Staff shall clarify any information presented by the public before the board makes a motion.

#### Section 3. Vote on Application for Special Exception.

- 1. Following the presentation by all parties as set forth above, the Board, upon a Motion duly made and seconded, shall vote on the Application for Special Exception.
- 2. The Motion shall contain, at a minimum, a finding of those facts which the member making the Motion deems material to the decision and appropriate references to the relevant criteria of the LMO.
- 3. Pursuant to the provisions of the LMO, the Board shall approve the Application for Special Exception, approve the Application for Special Exception with conditions as stated in the LMO or deny the Application for Special Exception.
- 4. Following the vote, the staff shall prepare a written Notice of Action. The written notice of action shall include the decision of the Board as well as the findings of fact and conclusions of law adopted by the board with respect to the Application for Special Exception.
- 5. The Notice of Action shall be mailed by certified letter to the Applicant and record owner of the real property affected by the Application for Special Exception, if different from that of the Applicant.
- 6. The decision of the board shall be deemed final and applicable upon mailing of the Notice of Action.
- 7. The certificate of mailing shall be made a part of the board's file on the Application for Special Exception.

#### Article IX <u>Procedures for Hearing an Appeal</u>

The following procedures shall be applicable in the presentation of an Appeal from a decision of <u>the LMO Official</u> any Administrator:

#### Section 1. Jurisdiction.

Once an appeal has been taken from any final decision of <u>the LMO Official</u> Administrator, the jurisdiction of the <u>LMO Official</u> Administrator, from which the appeal was taken, shall cease.

#### Section 2. Presentation of the Appellant, Town Staff and Other Necessary Parties.

- 1. The Appellant shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that the Appellant believes supports the Appeal. During the presentation by the Appellant, members of the Board of Zoning Appeals may ask such questions as they deem appropriate. At the discretion of the Chairman, the Appellant's time may be extended if the Appellant is unable to complete the presentation due to questioning from the Board of Zoning Appeals.
- 2. Staff shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that the Staff believes support the position of Staff with respect to the Appeal. During the presentation by Staff, members of the Board of Zoning Appeals may ask such

questions as they deem appropriate. At the discretion of the Chair<del>man</del>, Staff's time may be extended if the Staff is unable to complete the presentation due to questioning from the Board of Zoning Appeals.

- 3. Where the Appellant is someone other than the Property Owner of the Property that is the subject of the Appeal, the Property Owner or their Agent shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that the Property Owner believes supports the position of the Property Owner with respect to the Appeal. During the presentation by the Property Owner or their Agent, members of the Board of Zoning Appeals may ask such questions as they deem appropriate. At the discretion of the Chairman, the Property Owner's time may be extended if the Property Owner is unable to complete the presentation due to questioning from the Board of Zoning Appeals.
- 4. Where the Appellant is someone other than the Holder of the Permit or Approval or their Agent for the Property that is the subject of the Appeal, the Holder of the Permit or Approval or their Agent shall have a maximum of twenty (20) minutes to present the facts and applicable legal principles that he/she believes supports their position with respect to the Appeal. During the presentation by the Holder of the Permit or Approval or their Agent, members of the Board of Zoning Appeals may ask such questions as they deem appropriate. At the discretion of the Chairman, the Holder of the Permit or Approval or their Agent's\_time may be extended if he/she is unable to complete the presentation due to questioning from the Board of Zoning Appeals.
- 5. The Chair<del>man</del> may allow a maximum of five (5) minutes each for all parties to present any desired rebuttal.
- 6. Following the presentation, the Board of Zoning Appeals may ask such additional questions of the Appellant, Property Owner, Holder of the Permit or Approval or their Agent or Staff as the members deem appropriate.
- 7. The Board may subpoen awitnesses and in the case of contempt may certify such fact to the Circuit Court having jurisdiction over such matters.
- 8. Public comment is not permitted in a case involving an appeal from an Administrator <u>LMO</u> <u>Official</u> decision.
- 9. All parties shall be subject to the submittal requirements as set forth in Article 6, Section 10 of the Rules of the Procedure.
- 10. <u>Any person who presents evidence shall be administered the following oath by the chair, "Do</u> you swear or affirm the testimony you are about to give shall be the truth and nothing but the truth?" Once the affiant answers in the affirmative, they may present testimony. Oaths may be given collectively at the onset of hearings to all prospective witnesses.

#### Section 3. Vote on the Appeal.

Following the presentation by all parties as set forth above, the Board, upon a Motion duly made and seconded, shall vote on the Appeal.

- 1. Pursuant to the provisions of Section 16-2-103.T.4.d of the LMO, the Board shall:
  - a) Affirm the action of the Administrator LMO Official from which the Appeal was taken; or,

- b) Modify the action of the Administrator <u>LMO Official</u> from which the Appeal was taken, and to that end, the Board of Zoning Appeals shall have all of the powers of the <u>Administrator LMO Official</u> from which the Appeal was taken, and may issue a permit, or direct that a permit be issued; or,
- c) Reverse the action of the Administrator LMO Official from which the Appeal was taken, and to that end, the Board of Zoning Appeals shall have all of the powers of the Administrator LMO Official from which the Appeal was taken, and may issue a permit, or direct that a permit be issued; or,
- d) Remand the action of the Administrator <u>LMO Official</u> from which the Appeal was taken for such further proceedings as the Board of Zoning Appeals may deem appropriate.
- 2. The Motion shall contain, at a minimum, a finding of those facts which the member making the Motion deems material to the decision.
- 3. Following the Vote, the Board shall issue a written Notice of Action. The written notice of action shall include the decision as well as the findings of fact and conclusions of law adopted by the Board.
- 4. The Notice of Action shall be mailed by certified letter to the Appellant and Record Owner of the real property affected by the Appeal, if different from that of the Appellant.
- 5. The decision of the Board shall be deemed final and applicable upon mailing of the Notice of Action.
- 6. The certificate of mailing shall be made a part of the board's file on the Appeal.

#### Article X <u>Procedures for a Remand</u>

#### Section 1. Remand.

- 1. A member of the Board may move for a remand at any time, subject to review and determination by the Board. The motion shall specifically set forth factual and/or legal grounds that cause the record to be insufficient.
- 2. If a remand is granted, the Town and the Applicant shall obtain and present all additional information needed to render the record sufficient as detailed in the motion for the remand.

#### Article XI <u>Motions</u>

#### Section 1. Motion for a Reconsideration <u>Rehearing</u>.

- 1. The Board may reconsider rehear any decision made under Section 16-2-103.E.3.d, 16-2-103.S.3.d or 16-2-103.T.4.d of the Land Management Ordinance.
- Any party aggrieved by a decision of the Board, if they desire to do so, is required to file any may file a Petition for <u>Rehearing Reconsideration</u> by delivering the same to the Administrator within ten (10) days from the date of hearing. "Delivered" as referenced in this section, means actual delivery by delivery of the Petition for Rehearing to the

Administrator LMO Official within ten (10) days from the date of the mailing of the Notice of Action. As used in this section "delivery" means actual delivery.

- 3. The Petition for <u>Rehearing</u> Reconsideration shall be in writing and shall state with particularity the points alleged to have been overlooked or misinterpreted the Board be accompanied by new evidence which could not have been presented at the hearing, or evidence of a clerical error or mutual mistake of fact affecting the outcome.
- 4. The Petition for <u>Rehearing</u> Reconsideration shall be presented to the Board at the next regular scheduled meeting following the filing of the Petition for <u>Rehearing</u> Reconsideration after compliance with the public notice requirements for a Board Public Meeting per the LMO.
- 5. Motions:
  - a. A Motion to Grant the Petition for <u>Rehearing</u> Reconsideration may only be made by a member of the Board who voted on the prevailing side in the original vote.
  - b. The effect of the granting of a Motion for <u>Rehearing Reconsideration</u> shall be that the Board will review the entire matter as if no previous vote had been taken.
  - c. A Motion to Deny the Petition for <u>Rehearing Reconsideration</u> may be made by any member of the Board. The effect of a vote denying a Petition for <u>Rehearing</u> Reconsideration is that the vote shall be considered to be the Board's final action on the matter. A Notice of Action shall be delivered to the Applicant following such vote.
- 6. Successive Petitions for <u>Rehearing Reconsideration</u> are prohibited. No matter that has been reconsidered reheard may be reconsidered reheard a second time. The Board may not reconsider a denial of a Petition for <u>Rehearing Reconsideration</u>.

#### Section 2. Motion to Dismiss.

Any interested party to a matter pending before the BZA may file a Motion to Dismiss the pending matter. The purpose of a Motion to Dismiss is to seek dismissal of the matter prior to the hearing on the merits of the pending matter.

- 1. A Motion to Dismiss may assert matters relating to procedure or jurisdiction including:
  - a. Failure to comply with requirements of the LMO,
  - b. Lack of jurisdiction,
  - c. Standing,
  - d. Other matters not relating to the merits of the matter.
- 2. A Motion to Dismiss shall be in writing, and be filed and served in accordance with Article VI, Section 10, Supplemental Submissions/Briefs.
- 3. A Motion to Dismiss may be supported by briefs of the law, affidavits or other matters pertinent to the Motion.
- 4. Any interested party may file briefs and other materials in response to the Motion, in accordance with Article VI, Section 10, Supplemental Submissions/Briefs.
- 5. The Motion to Dismiss will be normally heard at the same meeting as the related appeal; however, the Chairman or Vice Chairman, in the absence of the Chairman, upon request, in his sole discretion, may permit the motion to be heard at an earlier meeting.

#### Section 3. Motion for Postponement.

The Town, the Applicant or a Member of the Board may request a postponement of an application at any time, subject to the review and determination of the Board.

The Chairman or Vice Chairman, in the absence of the Chairman, may for good cause grant one postponement request for a period of up to three months from the month of the original hearing date. Any subsequent postponement requests shall be discussed and voted on by the Board

A Motion for Postponement shall be in writing, stating the reasons for the requested postponement, and be filed and served in accordance with Article VI, Section 10, Supplemental Submissions/Briefs.

#### Section 4. Motion for Withdrawal of Application.

The applicant may request a withdrawal of an application prior to the ruling. A Motion for Withdrawal of the Application shall be in writing, stating the reasons for the requested withdrawal, and be filed and served in accordance with Article VI, Section 10, Supplemental Submissions/Briefs.

The Board shall have the opportunity to discuss the reasons for the application being withdrawn; unless the project has been abandoned. In the absence of the applicant, if the withdrawal is questioned by the Board, the case will be postponed to the next meeting.

#### Article XII <u>Miscellaneous</u>

#### Section 1. Executive Session.

If a member determines after reviewing the applicable cases that they would benefit from the advice of legal counsel in Executive Session they shall contact the Chair<del>man</del> or his designee. The Chair<del>man</del> will determine if an Executive Session is warranted. If the Chair<del>man</del> decides that the membership would benefit from an Executive Session, they will inform the Board's Secretary of the request. The Chair<del>man</del>'s decision can be overridden by a majority vote of the Board taken at a regular or special meeting of the BZA.

Executive Session is a meeting at which the proceedings are secret. A member can be punished under disciplinary procedure if he violates the secrecy of an executive session. Anyone else permitted to be present is honor-bound not to divulge anything that occurred.

Permitted reasons should include:

- 1. Personnel reasons
- 2. Contracts
- 3. Legal advice relating to pending, threatened or potential claim
- 4. Discussion regarding development of security personnel
- 5. Investigative proceedings regarding allegations of criminal misconduct

- 6. Economic development (specific criteria in FOIA)
- 7. Legal advice relating to procedural, conflict of interest, or general issues unrelated to a specific matter before the Board.

Entering and Adjourning an Executive Session:

- 1. A motion to close the current meeting and go into executive session is made and passed by a majority vote;
- 2. Chairman must announce the specific purpose of the executive session;
- 3. No formal action may be taken in executive session except to:
  - a. Adjourn
  - b. Return to public session

The Board can request attendance by non-members as they deem appropriate.

#### Section 2. Recess.

A recess shall be declared as deemed appropriate by the Chairman or by majority vote of the members present at the meeting. No discussion of the agenda item shall be conducted by Board members during the recess.

#### For the Board of Zoning Appeals Town of Hilton Head Island, South Carolina

Date of Approval: January 27, 2020

By:

Patsy Brison Chairman

#### **Attachment for Reference**

#### **TYPES OF MOTIONS**

Main	A main motion is defined as a proposal that certain action is taken or an
<b>Motions</b>	opinion be expressed by the group. The words to use are: "I Move."
Secondary	A secondary motion is one which can be made <i>while</i> the main motion is on the
Motions	floor and <i>before</i> it has been decided.
	Secondary motions are divided into three classes which relate to their use in
	parliamentary procedure. Those classes are:
	o Subsidiary motions
	• Privileged motions
	⊖ Incidental motions
<b>Subsidiary</b>	Subsidiary motions relate directly to the motion on the floor. They may
Motions	change the words, send it to a committee, delay it, etc. They are designed to
	expedite business by disposing of the pending motion other than by adopting or
	rejecting it. Subsidiary motions are the class of motions most frequently used in
	meetings. These motions have rank (order of precedence of motions) among
	themselves. A motion of higher rank can be made while a motion of lower rank
	is on the floor. The lower rank motion "yields" to the higher rank motion.
	(Motion to postpone has higher rank than the motion to commit and takes
	precedence. If motion to postpone is adopted, the main motion and the motion
	to commit are postponed until the next meeting.)
<b>Privileged</b>	Privileged motions are motions of an emergency nature, such as to recess or
<b>Motions</b>	adjourn. They do not relate to the motion on the floor but to the welfare of the
	group. They are of high rank and must be handled before any other business that
	may be pending.
<b>Incidental</b>	Incidental motions are procedural. They deal with process, such as enforcing
<b>Motion</b>	proper procedure, correcting errors, verifying votes, etc. When introduced, they
	must be decided before business can resume.
Amending	General consent can be used with amendments to motions if the Chairman feels
<b>Motion</b>	the group will accept the amendment. "If there is no objection, the motion is so
	amended." Restate the motion.
<b>Motions</b>	Have precedence over the motion to amend. More than one motion can be on
<b>Commit</b>	the floor but only one question. All pending motions must relate to the main
	motion on the floor. No new business may be introduced.
Point of	Motion used if a board member feels the Chairman is failing to operate within the
<del>Order</del>	rules.

#### **Restorative Motions or Motions that Bring Back a Question**

Restorative	Allows a group to change its mind.
Motion	• They are a separate category because of their contradiction to the
	parliamentary rule that once a question has been decided it cannot be brought
	up again at the same meeting.
	<ul> <li>Within limits, members have the right to rethink a situation if they feel their</li> </ul>
	decision has been made too quickly or without enough information.
	○ The two most commonly used restorative motions are: <i>Rescind</i> and
	Reconsider.
Rescind	<b>Rescind is the motion to use to quash or nullify a previously adopted motion.</b>
Itosonia	It may strike out an entire motion, resolution, bylaw, etc.
	• Rescind is <i>not in order</i> when any action has already been taken as a result of
	the vote, such as any kind of contract when the other party has been notified.
	• It must be seconded.
	• It requires a <i>two-thirds</i> vote unless <i>notice has been given</i> at the previous
	meeting, either verbally or in writing. If notice has been given, the motion
	requires only a <i>majority</i> vote.
Reconsider	Reconsider is the motion which allows a group to reconsider the vote on a
	motion. It enables a majority of the members, within a limited time, to bring back
	a motion for further consideration after it has been acted upon. Its purpose is to
	prevent hasty or ill-advised action.
	• Reconsider has special rules to prevent its abuse by a disgruntled minority,
	since it allows a question already decided to be brought up again.
	• Rules limit who can make the motion. It can only be made by someone who
	voted on the <i>prevailing</i> (winning) side.
	○ It has a <i>time limit</i> . It must be made on the <i>same day</i> that the vote to be
	<del>reconsidered was taken.</del>
	$\circ$ It may be debated and it opens up the motion to which it is applied to debate.
	• It requires only a majority vote.
	$\circ$ It may be made and seconded while other business is pending because of its
	time limit. However, it is not debated and voted on until the business on the
	floor is completed.
	• All action that might come out of the original motion is stopped at the time
	that reconsider is made and seconded. This is the main value of the motion,
	and it should be made as quickly as the situation calling for it is recognized.
Amend a	Change the wording to make it clearer, more complete, or more acceptable
Motion	<i>before the motion is voted upon</i> . The amendment must be germane to the motion
	on the floor to be in order. Adoption of the amendment does not adopt the motion.
	If the group votes "no" on the amendment, the motion is on the floor in its original
	wording.
Amend an	First amendment is called the primary and the amendment to the amendment is
Amendment	the secondary amendment. Only two amendments may be pending at any time.
	First vote on the amendment to the amendment (secondary), then vote on the

	original amendment (primary), then vote on the main motion. Amendments
	require a majority vote.
Friendly	Change in wording to enhance the original motion – can be changed by general
Amendments	consent.
Hostile	Gives a different meaning to a motion and may defeat the intent of the main
Amendments	motion.
To Commit	Sends the question to a small group (committee) to be studied and put into proper
or Refer a	form for the group to consider. Motion includes specific directions as to where
Motion	the question ought to go (what committee). Motion can be applied to any main
WICHON .	motion with any amendments that may be pending. It must be seconded, it can be
	debated, and requires a majority vote.
Postpone	<b>Delays action on a question until later in the same meeting or until the next</b>
rostpone	meeting. A motion cannot be postponed further than the next regular meeting.
	Can be applied to all main motions, it must be seconded, it can be debated, it can
	be amended (as to time of the postponement), it requires a majority vote. Motion
	is called up automatically when the time to which it was postponed arrives (place
	under Unfinished Business on agenda of next meeting).
Limit Debate	Motion to exercise special control over debate reducing the number and
Emit Debate	length of speeches allowed. Used with any motion, must be seconded, is not
	debatable, can be amended (but only as to the length of speeches or when the vote
	will be taken), requires 2/3 vote, vote must be taken by show of hands or a rising
	vote in a large group. (Need a timekeeper and timer if speeches have a time limit.)
Previous	The motion used to cut off debate and to bring the group to an immediate
Question	vote on the pending motion. (Call the question for an immediate vote).
Question	Previous question can be ruled out of order if the motion is debatable and has not
	received debate. Motion requires 2/3 vote (by show of hands or standing vote).
	Not debatable.
Postpone	Lowest-ranked subsidiary motion is used to kill a main motion. It avoids a direct
Indefinitely	vote on the question on the floor. Shouldn't be used.
Lay on the	Highest-ranked subsidiary motion. Cannot be amended or debated. It is out of
Table	order when used to "kill or avoid dealing with a measure". Was designed as a
	courtesy motion to allow a group to set aside a question for something more
	important, such as arrival of a speaker.
Withdraw a	Permission to withdraw a motion allows a member who realizes he has made
<b>Motion</b>	a hasty or ill-advised motion to withdraw it with the consent of the group.
	This device saves time in disposing of the motion. The presiding officer usually
	handles the request by use of general consent.
<b>Dilatory</b>	A dilatory tactic is the misuse of parliamentary procedure to deliberately delay or
Tactics	prevent action in a meeting.
	It is the duty of the presiding officer to prevent a dissident minority from misusing
	legitimate forms of motions to obstruct business. Such motions should be ruled
	out of order or those members engaged in such game playing should not be
	recognized.
	<i>05</i>

#### **TYPES OF VOTES**

<b>Majority</b>	<ul> <li>More than half of the votes cast.</li> </ul>
Vote	The minority has the right to be heard, but once a decision has been
	reached by a majority of the members present and voting, the minority must
	then respect and abide by the decision.
Silence is	Those members who do not vote, agree to go along with the decision of the
Consent	majority by their silence.
<del>Two-thirds</del>	A two-thirds vote is necessary whenever you are limiting or taking away
Vote	the rights of members or whenever you are changing something that has
	already been decided. A two-thirds vote has at least twice as many votes
	on the winning side as on the losing side. A show of hands should be taken
	for all motions requiring a two-thirds vote. If a motion requires a two-thirds
	vote, the Chairman should inform the group of that.
General	Is an informal agreement of the group, the method in which action is
Consent	taken without a formal vote or on occasion without a motion. The
	Chairman initiates the procedure to expedite business. Usually done to
	approve and correct the minutes.
	• The presiding officer always pauses after asking if there is any objection.
	If there is any objection, the matter is put to a vote in the usual way.
	• A member may object because he feels it is important to have a formal
	vote and dispel any suspicion of railroading.
Tie Vote	Is a <i>lost</i> vote because a majority was not obtained. The <i>Chairman is not</i>
	<i>compelled to break a tie</i> . While the Chairman has a right to vote as a
	member, it is recommended he not vote unless the vote is by ballot. He may
	also vote in cases where the vote would change the result. The Chairman
	should appear impartial.



## **TOWN OF HILTON HEAD ISLAND** Board of Zoning Appeals Memo

TO:Board of Zoning AppealsFROM:Missy Luick, Principal PlannerDATE:April 19, 2022SUBJECT:Waiver Report

The BZA requested that staff keep them informed of substitutions of nonconformities for redevelopment that are granted by staff. A memo is distributed every month at the regular BZA meeting and is discussed under staff reports on the agenda.

The following language is contained in Section 16-7-101.F, Substitutions of Nonconformities for Redevelopment, which gives the Administrator the power to grant such substitutions for existing nonconforming structures and site features.

#### LMO Section 16-7-101.F:

"To provide flexibility and encourage redevelopment of sites with nonconforming features or structures, the Official is authorized to approve a Development Plan for such sites if the proposed development:

- 1. Will not include any new development that increases the amount of encroachment into any required buffer or setback;
- 2. Will not increase the impervious cover on the site over the maximum allowed for the district or the existing impervious cover, whichever is greater;
- 3. Will not result in a density in excess of what is allowed under this Ordinance, or the existing density, whichever is greater;
- 4. Will lessen the extent of existing nonconforming site features to the greatest extent possible;
- 5. Will not have an adverse impact on the public health, safety or welfare; and
- 6. Will lessen the extent of nonconformities related to any existing nonconforming structure on the site to the greatest extent possible."

Three waivers have been granted by staff since the March 28, 2022 BZA meeting.

1. <u>WAIV-000778-2022</u> – 11 Southwood Park Drive, Hilton Head Gardens– An administrative waiver for substitution of nonconformities for redevelopment was submitted in conjunction with the property located at 11 Southwood Park Drive for redevelopment of the Hilton Head

Island Gardens site in conjunction with DPR-000129-2022. The project includes site updates such as parking lot repair, sidewalk repair, addition of accessible routes, addition of handrails to sidewalks, internal site landscaping, accessible mailbox improvements, accessible route improvements to dumpsters and playground equipment replacement. The site has nonconforming site features which include nonconforming buffers, fence location, parking lot medians, parking stall dimensions, lack of parking lot wheel stops, and parking stall quantity. The redevelopment of the site is only allowed in the non-conforming footprint if the applicant is willing to take steps to bring the property more into conformance with the standards of the Town's LMO, which included new bike racks, additional parking, and accessibility improvements. Pursuant to Land Management Ordinance (LMO) Section 16-7-101.F, Substitution of Nonconformities for Redevelopment, when the applicant demonstrates that a nonconforming site can be redeveloped meeting the requirements of LMO Section 16-7-101. F, then the Official may waive the standard. Because the applicant met all of the required criteria, the waiver was approved.

- 2. <u>WAIV-000840-2022</u> 1018 William Hilton Parkway, Social Bakery- An administrative waiver for substitution of nonconformities for redevelopment was submitted in conjunction with the Development Plan Review (DPR-000508-2022) for the Social Bakery located at 1018 William Hilton Parkway. The request is a waiver from the setback standards as the existing dumpster enclosure is located within the adjacent use setback and is considered a non-conforming site feature. Pursuant to Land Management Ordinance (LMO) Section 16-7-101.F, Substitution of Nonconformities for Redevelopment, when the applicant demonstrates that a nonconforming site can be redeveloped meeting the requirements of LMO Section 16-7-101. F, then the Official may waive the standard. Because the applicant met all of the required criteria to keep the dumpster enclosure in the same location, the waiver was approved.
- 3. WAIV-000915-2022 101 Marshland Road, Old Oyster Factory- An administrative waiver for substitution of nonconformities for redevelopment was submitted for the proposed Old Oyster Factory development located at 101 Marshland Road, in conjunction with DPR-000263-2022. The application is to request a waiver to construct a handicapped accessible ramp within the wetland buffer. The property contains existing structures and decking in the wetland buffer which are considered nonconforming site features. The redevelopment of the site is only allowed in the non-conforming footprint if the applicant is willing to take steps to bring the property more into conformance with the standards of the Town's LMO, which includes removal of the old pilings, the wood retaining wall, creeping juniper landscaping and stabilization of the slope with new Smooth Cordgrass marsh grass at the base of the ramp. Pursuant to Land Management Ordinance (LMO) Section 16-7-101.F, Substitution of Nonconformities for Redevelopment, when the applicant demonstrates that a nonconforming site can be redeveloped meeting the requirements of LMO Section 16-7-101. F, then the Official may waive the standard. Because the applicant met all of the required criteria to construct a handicapped accessible ramp within the wetland buffer, the waiver was approved.